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## Attorney General's Sexual Assault Task Force

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### Task Force Meeting Minutes July 7<sup>th</sup>, 2005

**Facilitated by:** Attorney General Hardy Myers

**Task Force and Committee Members Present:**

Attorney General Hardy Myers, (*DOJ*)  
Wendy Anderson, *Survivor Representative*  
Bonnie Braeutigam, *Dept of Human Services*  
Cameron Campbell, *DPSST*  
Jim Fun, *Washington Co. DA's Office*  
Nancy Glines, *Community Sharing*  
Nancy Greenman, *DHS*  
Jim Haaven, *Consultant*  
Deborah Holton, *Columbia Co. Women's Resource Center*  
Amanda Houser, *Washington Co. DA's Office*  
Keith Kaufman, *Portland State University*  
Ann Kneeland, *Lane County Legal Aid*  
Burney Krauger, *Polk Co. Sheriff's Office*  
Mary Leineweber, *Reed College*

Julie McFarlane, *Dept. of Human Services*  
Tori Mills, *Survivor Representative*  
Samantha Naliboff, *VOA Family Center*  
Randy Nunnenkamp, *Washington Co. Sheriff's Office*  
Janey Purvis, *Klamath/Lake CARES*  
Sandi Rorick, *Multnomah Co. Comm. Justice*  
Annette Selmer, *OHSU*  
Jessica Slaughter, *OHSU*  
Cynthia Stinson, *Crime Victims' Assistance Section*  
Nadia Telsey, *Breaking Free*  
Emilee Thompson, *SASS/SATI Instructor*  
Michael Washington, *Board of Parole*

**Guests:** Shelbee Hudson (OFPA), Erin McGladrey, (University of Oregon), Randy Nunnenkamp (Washington Co. Sheriff's Office), Cindy Stockton (Riverside Centers), Liz Thorin (UO Center for Excellence in Developmental Disabilities), and Terry Walker (My Sister's Place)

**Staff:** : Brie Akins (Prevention Coordinator), BB Beltran (SATF/SATI Assistant), Heather Huhtanen (SATI Director), Sally Nunn (SATF Administrative Assistant) and Elaine Walters (SANE Program Coordinator).

**Notetaker:** BB Beltran, (*SATF/SATF Assistant*)

**Task Force Training Day and Anniversary Celebration:**

The July 7<sup>th</sup> meeting will be conducted in an atypical fashion, as its contents are unique. This is the Task Force's first Training Day as well as its Six-Year Anniversary celebration. The meeting will begin with the training piece, which will involve three different presentations. The goal of the training is to inform members how the Task Force discusses the issue of sexual assault on a state and national level. It is aptly titled, 'In the Name of the Task Force'.

**I. In the Name of the Task Force - Dynamics of Sexual Assault (Phyllis Barkhurst):**

As a statewide task force a great deal of time and energy is spent traveling around the state providing trainings to various groups on sexual assault. The Sexual Assault Training Institute provides discipline specific trainings all across the state and Phyllis Barkhurst is contracted to speak at national events on a regular basis. In hopes of getting everyone on the same page, Phyllis Barkhurst presented material essentially which is being said in the name of the Task Force and all of its members.

**\*Defining Sexual Assault:**

- Any nonconsensual sexual act.

- A sexual act is nonconsensual if it is inflicted upon a person unable to grant consent or if it is unwanted and compelled through the use of physical force, manipulation, coercion, threats or intimidation

**\*How we Describe Sexual Assault:**

- Continuum of Behaviors
  - Healthy sexuality is mutual and consensual (continuum from: touching, kidding, fondling to intercourse)
  - Sexual assault is unwanted and nonconsensual (continuum from: selection, voyeurism, touching, kissing, holding, stalking, sodomy to rape)

**\*How we Articulate the Dynamics:**

- Context in which sexual assault occurs
  - Historical perspective (from Confucius to present day)
  - Societal
  - Culture
  - Beliefs

**\*Offenders Two Types:**

- Both have thinking errors that help them to justify sexual assault

<b>Rapists</b>	<b>“Gonna Have Sex Offenders”</b>
▪ Know they are rapists	▪ Don’t believe they are rapists
▪ Know they are committing rape	▪ Use excuse “It’s just sex”
▪ Often commit other crimes as part of rape	▪ Rarely commit other crimes as part of rape
▪ Choose their victims and circumstances carefully	▪ More opportunistic

**\*Sexual Offenders Modes of Offending:**

- Stranger
- Brief Encounter
- Acquaintance
- Trusted One

Offenders are more likely to be someone to the victim – even if a brief encounter. Studies indicate that roughly 15% of rapes are committed by strangers. The remaining 85% of offenses are committed by acquaintances; including husbands, ex-boyfriends, family, friends, and neighbors. (*National Women’s Study, & National Violence Against Women Survey*).

**\*Dr. David Lisak and the Undetected Rapist:**

Dr. David Lisak, a Professor at the University of Massachusetts conducted a study with 1,881 participants from 1991 – 1999. His findings, which come as no surprise to people working in the field of sexual assault, are nothing less than shocking. His study found that: of the 1,881 participants, 122 men reported committing rape; of those 122 identified as rapists, 54 (44%) reported committing at least two rapes; and that the 122 men committed a total of 386 rapes – just over three per individual.

**Other Findings to Consider:**

\*A survey of 1,700 11 – 14 year olds found that...

- 51% of boys and 41% of girls believe that a man has a right to force a woman to kiss him if he has “spent a lot of money on her.”
- 32% of boys and 32% of girls say it is not improper for a man to rape a woman who has had past sexual experiences
- 87% of boys and 79% of girls said rape is okay if a man and woman are married

- 47% of all those surveyed said it was okay for a man to rape a woman he has been dating for more than 6 months

\*A nationwide survey of 6,100 college students found that...

- 1 in 4 college women reported being victims of rape or attempted rape
- 1 in 12 college men admitted to committing acts that legally met the definition of rape
- Approximately 75% of men and at least 55% of women involved in acquaintance rapes had been drinking or taking drugs just before the rape

\*Another survey found...

- 35% of college men indicated some likelihood that they would rape if they could be assured of not getting caught

(All of these findings can be found in, *Acquaintance Rape: The Hidden Crime*, edited by Andrea Parrot & Laurie Bechnofer)

**\*Victims:**

Sexual assault victims can be anyone. They are chosen because they are: vulnerable – or can be made to be so; and accessible – or can be made to be so. More importantly, those most highly victimized people are those that are also lacking in credibility – or may seem so.

**\*Those most often victimized are –**

Native American Women	Children and adolescents
People who suffer from mental illness	People with developmentally disabilities
ANY institutionalized person	ANY dependent person
Non-English speaking person	Elderly
Poor, especially the homeless	People with physical disabilities
People on the fringes of crime	People who are drunk or loaded

**\*Frequent Myths/Truths about Sexual Assault:**

<b>Myths</b>	<b>Truths</b>
Most acts of sexual assault involve the use of a weapon	Studies show that between 3 and 10% of completed forcible rapes involved the use of a weapon
Sex offenders perpetrate because they have no consensual sexual partners	Study of 114 incarcerated rapists estimated that 89% engaged in consensual sex at least twice a week (Diana Scully, <i>Understanding Sexual Violence</i> )
<b>Myths Cont...</b>	<b>Truths Cont...</b>
A woman cannot be sexually assaulted by her husband	Oregon was the first state to repeal the marital rape exemption; since 1993 marital rape has become a crime in all 50 states and more recently in all federal jurisdictions
Victims of sexual assault are chosen because they are pretty, young or sexy	In a study of incarcerated offenders, 89% of rapists described the victims as not being provocative. “The victims did not verbally provoke nor were they sexually attractive to the attacker”. <i>Patterns of Behavior in Adolescent Rape, 1988</i>
The majority of sexual assault occur by someone known to the victim	A study from BJS, found that 9 out of 10 sexual assaults involved a single offender with whom the victim had a prior relationship as a family member, intimate or acquaintance – BJS, 1997

**\*False Allegations and Unfounded Reports:**

Portland Police Bureau reported an unfounded rate of 1.6% in 1990 and 3% in 2002. An unfounded case (as indicated by the federal reporting guidelines) is a case that is determined to be false or baseless. Unfounded is used to clear or close a case. In practice, unfounded means many things, with false allegation being only one of them.

**\*Another Powerful Myth:**

**Sex offenders were sexually abused themselves as children – that is why they do it.**

The fact is that the prevalence of sexual assault is extremely high. For example, 302,100 adult women and 92,700 of adult men report being victims of forcible, vaginal, oral and/or anal rape each year in the United States. More than twice that many children and adolescents are also victimized. If the above myth were true then the prevalence of sexual assault would be *astronomically higher*, a frightening thought.

**\*Victim Impact**

When working with victims of sexual assault, it is important to note that they often feel very traumatized. And in fact when asking the question what causes trauma, the more appropriate question should be what does not cause trauma? Recent studies conducted by Dr. Jennifer Freyd, a Professor at the University of Oregon, found that betrayal (perceived or actual) had a profound impact on the amount of trauma experienced by the victim of sexual assault.

**\*How to Support a Victim of Sexual Assault**

There are many ways one can support a victim of sexual assault. Validate and believe their story. Work everyday to dispel untruths and misconceptions of sexual assault. Establish a working relationship, create a safe environment and offer options *not* advice. Allow the victim to express their feelings and help them develop positive coping skills. Provide information, education and referral options. Finally, help them build a strong, long-term support network. Phyllis Barkhurst wrapped up her presentations with a ‘question and answer,’ piece and thanked all for attending the first training day and TF Six-Year Anniversary.

**II. It’s About Offenders – (Jan Hindman)**

Appointed Task Force Offender Response Committee member, Jan Hindman is one of the leading national experts on sex offenders in the country. Jan Hindman speaks at various conferences and trainings all across the United States and we are honored to have her speak today at the first Training Day and Six-Year Anniversary of the Task Force.

As a leading expert on sex offenders she has spent countless hours examining the problem of sexual assault and its wide scope. Sexual assault is a complex issue and presents unique challenges to providing a solution in which all parties are equally satisfied. Victim advocates, offender folks, social workers, legislators, and therapists all provide input which eventually results in the passing of legislation. The Offender Response Committee is composed of representatives from parole board, law enforcement, victim advocates, juvenile sex offender network, Department of Corrections/supervision/prosecution and sex offender treatment.

HB 2050, HB 3419, HB 3488 and SB 67 are all examples of recent Oregon legislation that has been implemented to help keep victims safe and offenders on notice. But the question ‘how effective is a one size fits all approach?’ begs to be answered.

According to Jan Hindman, the problem and the solution are intermingled. For example, the perceived unwillingness of victim advocates to work with sex offender experts is a barrier to establishing useful tools to not only protect victims but to also prevent the crime from occurring.

Sex offenders can be divided into two groups: those with ‘problems between the legs’ and those with ‘problems between the ears’ each with their own set of common characteristics.

**Common Characteristics of Sex Offenders:**

<b>Problems Between the Legs:</b>	<b>Problems Between the Ears:</b>
Have a true deviant arousal	Tend to have levels of psychopathic/criminal thinking
Have fixation on deviant arousal	Have other sexual outlets & other criminal problems
Tend to have limited sexual options	Have a capacity for deviancy rather than an erotic preference
Tend to be fewer and more dangerous than other offenders	

Contrary to popular belief, there is evidence of victim cross over. In other words, sex offenders who assault adults and adolescents do also offend children. For example, a 1998 study found that 64% of rapists molest children. Additionally, 59% of intra-familial child abusers sexually assaulted adolescents or adults outside the home. (O’Connell) The above mentioned types of offenders can be more narrowly categorized into three groups: arousal rapist, situational/undetected rapist and the opportunistic/indiscriminate sex offender. Each of these sub-categories has their own distinct characteristics.

<b>Arousal Rapist</b>	<b>Situational/Undetected Rapist</b>	<b>Opportunistic/Indiscriminate Rapist</b>
Constitutes about 20% of all rapists	Rapes with situation or opportunity	Constitutes about 80% of child abusers
Erotic preference for violence and humiliation	Often part of other crimes	More of a thinking problem
Not deterred by cooperative victim	Often intoxicated – especially victim	Affairs
Planned sexual assaults arousing	Rapes hurriedly	Strong sense of entitlement
Uses weapons for excitement	Seeking quick fix	Often commits other crimes
<b>Arousal Rapist</b>	<b>Situational/Undetected Rapist</b>	<b>Opportunistic/Indiscriminate Rapist</b>
Often needs to escalate	High levels of anti-social thinking	Capacity to achieve sexual pleasure under deviant conditions
Large arousal differential	Tiny arousal differential	Small arousal differential

Sex offender registration and notification has become an increasingly hot button issue. Partly due to media coverage of high profile cases (i.e. Polly Klaas, Megan Kanka, Jacob Wetterling, etc...) and growing awareness; sex offender registration and notification has become high priority throughout the United States. Does sex offender registration and notification increase community safety and reduce recidivism?

The answer depends on who one asks. The Oregon State Police created the Sex Offender Registration and Notification Unit to address the growing needs of concerned citizens and their access to offender location information. However, the OSP Sex Offender Registration and Notification Unit is understaffed and not provided enough resources to accommodate all queries. The following counties have online sex offender registries up and running: Benton, Clackamas, Coos, Lincoln, Marion, Multnomah, Polk, Tillamook and Yamhill. In addition, the city of Cottage Grove maintains an online registry. No clear evidence has been gathered to prove the efficacy of sex offender registration and notification in so far as prevention sexual assault, but it can provide peace of mind. In conclusion, professionals in the sex offender fields (i.e. parole board, DOC, treatment, etc...), victim advocates, law enforcement and prosecutors need to work together to create a system that works for all involved.

### **III. Ending Sexual Violence – (Brie Akins)**

Historically, social change has been at the heart of the ending sexual violence against women movement. The key concept is to elevate the status of women; in actuality a return to the roots of the women's movement. Recently, the Task Force has implemented a Prevention Program, and also has shifted roles in that it has become a funder of the Rape Prevention and Education Grant. The Prevention Program is based on several models.

#### **Public Health Prevention Model:**

There are four main concepts to the Public Health Prevention Model. They are:

1. Define the problem
2. Identify the risk and protective factors
3. Develop and test strategies
4. Adopt and disseminate effective strategies.

How do we *define* prevention? Prevention can be broken down into several categories:

1. Primary
2. Secondary
3. Tertiary

#### **Primary Prevention:**

Primary prevention strategies are designed to stop sexual violence **before** it occurs by addressing the behaviors and conditions that support, condone and lead to sexual violence.

#### **Secondary Prevention:**

Secondary prevention strategies are designed to **reduce the risk** of those identified as most likely to become victims or offenders and assist in recognition and avoidance.

#### **Tertiary Prevention:**

Tertiary prevention is **response** to the problem and involves first responders (i.e. law enforcement, advocates, medical professionals, and prosecutors to some extent). The scope of prevention is defined three ways: universal, selected and indicated. Universal strategies are aimed at the general population regardless of risk factors. Selected strategies are aimed at individuals who are identified as most at risk for victimization or perpetration. Indicated strategies are aimed at individuals who have already perpetrated or been victimized. It is important to note that prevention is more than just individual risk-reduction.

#### **The Ecological Model:**

To ensure the efficacy of the program, the Prevention Program has used the Ecological Model to target its efforts. The Ecological Model ranges from societal to individual (and everything in between) and each category overlaps with the next. In essence creating a well connected, thought out plan to implement effective prevention strategies.

#### **The Big Nine in prevention:**

There are nine concepts which are integral to the success of any prevention program. These concepts are: comprehensiveness of program; use of varied teaching methods, sufficient dosage requirements; efforts are theory driven; program has positive relationships with community partners; efforts are

appropriately timed and socio-culturally relevant; clearly defined outcome evaluation; and a well trained staff. Asset building is also a corner piece in the foundation of prevention programs and involves developing healthy relationships, empowering others, and strengthening community partnerships.

**Where do we start?**

Using the Spectrum of Prevention as a guide, prevention efforts can be focused across multiple levels in order to be most effective. The Spectrum of Prevention covers a broad continuum, including: influencing policy and legislation; changing organizational practices; fostering coalitions and networks; educating providers; promoting community education; and strengthening individual knowledge and skills. This is an exciting time for the Prevention Program and RPE Programs. Change is possible as long as everyone becomes involved.

**IV. Welcome and Introductions**

Attorney General Hardy Myers welcomed all to the fifth meeting of 2005. This meeting is special because it marks the six-year anniversary of the Task Force and it the first training day. Participants introduced themselves around the room.

**Program Reports:**

No program reports were given at the July 7<sup>th</sup> meeting.

**V. Acknowledgement of Members whose term has expired**

Three members have left the Task Force in the past year as their terms have expired. The Task Force would like to take a minute to recognize those people and honor the time they spent addressing the issue of adult and adolescent sexual assault. The three members are: Morgen Brodie from Seniors and Disabled Services; Allison Cleveland from Victim-services in the LGBTQ Community; and Joe Diddock from the Washington County Sheriff’s Office. Unfortunately, none are present to receive their certificate of appreciation as well as other gifts.

**VI. Reappointment of TF Members**

There are eleven re-appointees to the Task Force this year. Their name and slot they fill is as follows:

<b>Name of Slot</b>	<b>Member</b>	<b>Term Expiration</b>
1. District Attorney - rural	Paul Burgett	July 2007
2. District Attorney - urban	Jim Fun	July 2007
3. Emergency Room Physician	Warren Sparks	July 2007
4. Funders - Victims of Crime Act/CVAS/DOJ	Cynthia Stinson	July 2007
5. Prevention/Education - school	Ketih Kaufmann	July 2007
6. Prevention/Education - community	Samantha Naliboff	July 2007
7. Public Health - rural	Georganne Greene	July 2007
8. Offender Response - Corrections of Treatment	Jim Haaven	July 2007
9. Survivor - rural	Tori Mills	July 2007
10. Survivor - urban	Claudia Weber	July 2007
11. Victim Response - Advocate/non-profit - urban	Daniela Letz	July 2007

**VII. Welcome and Appointment of new TF Members**

AG Myers welcomes and introduces the six newly appointed Task Force members. Their name and slot they fill is as follows:

<b>Name of Slot</b>	<b>Member</b>	<b>Term Expiration</b>
Funders - RPE/Family Health/DHS	Julie McFarlane	July 2007
Juvenile Sex Offender Management Professional	Regina Watkins	July 2007
Offender Response - Sex Offender Supervision Network	Randy Settell	July 2007
Senior and Disabled Services	Eva Kutas	July 2007
<b>Name of Slot</b>	<b>Member</b>	<b>Term Expiration</b>
Indian Country Coalition Against Domestic & Sexual Violence	Jamie YellowKidney Crighton	July 2007
Victim Response - Advocate/non-profit - rural	Terry Walker	July 2007

**VIII. Special Thanks to Board Members**

SATF Board Members, Paul Burgett and Claudia Weber are thanked for their continued work and commitment to the Task Force. Both work tirelessly to help address the issue of adult and adolescent sexual assault and keep the wheels moving of progress moving.

**IX. The Year in Review**

In an effort to entertain as well as inform the Task Force staff have put together small program presentations in lieu of the traditional written report.

**Legislative and Public Policy** - Phyllis, Paul Burgett, Claudia Weber and Ronelle Shankle (Legislative Public Policy Committee members)

All of the above people helped present the process of how SB 198 Personal Representative Bill came into existence. They covered the bill through all of its various phases including: original drafting, revision, revision, final revision, hearing, amendments, and finally its passing. The entire process lasted several years.

**Sexual Assault Nurse Examiner Program** - Elaine Walters, Warren Sparks, Teri Polak, Heidi Lindner, Jessica Slaughter, Jennifer Brothers (Medical Forensic - MF- Committee members)

In a bold move to illustrate the role of a SANE the MF Committee sang a song written by our very own Heidi Lindner. The song was sung to the tune of “Twinkle, Twinkle Little Star,” and provided some insight as well as entertainment to what is otherwise a very serious topic. (Please note: if anyone would like a copy of lyrics email Elaine Walters at elainewalters@oregonsatf.org). After the rousing performance, Elaine and Warren announced the Certifiably SANE nurses for the past year. This piece was quite loud and involved a great deal of audience participation, overall a smash. For the final part, Randy Wampler, a forensic specialist at the OSP Metro Crime Lab in PDX, gave a demonstration of how handy a Woods Lamp can be when reading the names of future SANES.

**Prevention Program** - Brie Akins, Nadia Telsey, and Deborah Holton (Prevention and Education Committee members) With the help of her fellow PE Committee members, Brie reenacted the Prevention highlights from the past year which include: receiving the check from DHS; becoming a first time funder of the RPE grants; post it note fun; prevention website; e-newsletter; and the first statewide initiative.

**Sexual Assault Training Institute** - Heather Huhtanen, BB Beltran, and Cynthia Stinson

A version of charades was employed during the SATI Program yearly round-up. BB played the role of 'Vanna' while Heather put on costumes appropriate to the disciplines trained. For instance, graduation a cap and gown were worn to depict the participants from the Campus Conference. (Please note: for a full run down of numbers please email SATI Assistant BB Beltran at [belindabeltran@oregonsatf.org](mailto:belindabeltran@oregonsatf.org)).

#### **X. Appreciation Gifts**

As a volunteer based organization the success of the Task Force rests primarily on the participation of its members. To show gratitude for each member's hard work, time and consideration the Task Force staff arranged for gifts of appreciation. Each Task Force member receives a pen and T-Shirt both of which have the new SATF logo!

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Attorney General Hardy Myers closed the meeting, thanked all for coming and reminded everyone that the next TF meeting will be held on August 18<sup>th</sup>.